INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
AND QUESTIONED COSTS

JUNE 30, 2013

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#### <u>Officials</u>

<u>Name</u>	Term Expires	
Jerry Parker Greg Kenning Steve Siegel	Board of Supervisors Board of Supervisors Board of Supervisors	January 2015 January 2015 January 2013
Kelly Spurgeon	County Auditor	January 2013
Dianne L. Kiefer	County Treasurer	January 2015
Joyce Hass	County Recorder	January 2015
Donald Kirkendal	County Sheriff	January 2013
Lisa Holl	County Attorney	January 2015
Gary Smith	January 2016	
<u>Name</u>	<u>Title</u>	Term Expires
	(After January 2013)	
Jerry Parker Greg Kenning Steve Siegel	Board of Supervisors Board of Supervisors Board of Supervisors	January 2015 January 2015 January 2017
Kelly Spurgeon	County Auditor	January 2017
Kelly Spurgeon  Dianne L. Kiefer	County Auditor County Treasurer	January 2017 January 2015
	·	•
Dianne L. Kiefer	County Treasurer	January 2015

#### INDEPENDENT AUDITOR'S REPORT

To the Officials of Wapello County, Iowa:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Wapello County, Iowa, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Wapello County, lowa at June 30, 2013, and the respective changes in financial position and, where applicable cash flows thereof, for the year then ended in conformity with U.S. generally accepted accounting principles.

#### **Other Matters**

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 8 and 36 through 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wapello County, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2012 (which are not presented herein) and expressed unqualified opinions on those financial statements. The supplementary information included in Schedules 1 through 8, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 10, 2014 on our consideration of Wapello County, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Wapello County, Iowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa February 10, 2014

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Wapello County, lowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### **2013 FINANCIAL HIGHLIGHTS**

- ◆ County revenue decreased 23.0%, or \$6,029,515 from fiscal year 2012 to 2013.
- ◆ County program expenses were 15.0% or \$3,127,802 less in fiscal year 2013 than in 2012.
- ♦ The County's net position increased 6.0%, or \$2,485,481, during the year ended June 30, 2013.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Wapello County, Iowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Wapello County, Iowa's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Wapello County, Iowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year as well as presenting the Schedule of Funding Progress For the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental funds and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets and liabilities, with the difference between the two reported as "net position". Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

#### **Fund Financial Statements**

The County has three kinds of funds:

1. Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Mental Health, Rural Services, and Secondary Roads, 3) the Debt Service Fund, and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2. Proprietary funds are used to account for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a statement of net position, a statement of revenues, expenses and changes in fund net position and a statement of cash flows.

3. Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in net position for governmental activities.

#### Net Position of Governmental Activities

	<u>2013</u>	Ĕ	2012 As Restated
Current and other assets Capital assets Total assets	\$ 28,411,695 34,679,160 63,090,855	\$	22,422,240 33,605,402 56,027,642
Long-term debt outstanding Other liabilities Total liabilities	8,839,167 <u>10,345,776</u> <u>19,184,943</u>		3,191,175 <u>11,416,036</u> <u>14,607,211</u>
Net position:  Net investment in capital assets  Restricted	26,820,462 14,835,475		31,459,879 7,711,869
Unrestricted Total net position	\$ 2,249,975 43,905,912	\$	2,248,683 41,420,431

Net position of the County's governmental activities increased by 6.0% (\$43,905,912 compared to \$41,420,431). The largest portion of the County's net position is the investment in capital assets (e.g., land, infrastructure, buildings, and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – increased from \$2,248,683 at June 30, 2012 to \$2,249,975 at June 30, 2013, an increase of .1%.

#### Changes in Net Position of Governmental Activities

Revenues:		<u>2013</u>	E	2012 As Restated
Program revenues: Charges for service	\$	1,488,156	\$	998,254
Operating grants, contributions and restricted interest	Ψ	7,871,545	Ψ	10,970,463
Capital grants, contributions and restricted interest		2,649,416		6,484,982
General revenues:		_,,,,,,		w, / - /,
Property and other County tax		7,033,253		7,046,593
Unrestricted investment earnings		10,791		9,567
Other general revenues		<u>1,101,849</u>		674,666
Total revenues		<u>20,155,010</u>		<u>26,184,525</u>
Program expenses:				
Public safety and legal services		4,068,796		3,777,243
Physical health and social services		1,529,480		1,414,055
Mental health		1,449,762		5,010,589
County environment and education		1,061,679		873,619
Roads and transportation		5,682,962		5,896,384
Governmental services to residents		732,556		688,682
Administration		2,897,897		2,934,222
Non-program		130,544		129,112
Interest on long-term debt		<u>115,853</u>		73,425
Total expenses		<u> 17,669,529</u>		<u>20,797,331</u>
Increase in not position		2 405 404		E 207 404
Increase in net position		2,485,481		5,387,194
Net position – Beginning of year, as restated Net position – End of year	\$	41,420,431 43,905,912	æ	36,033,237 41,430,431
Net position - Life of year	Φ	40,800,81Z	\$	<u>41,420,431</u>

The results of governmental activities for the year resulted in Wapello County, lowa's net position increasing by \$2,485,481. Revenues for governmental activities decreased by \$6,029,515 from the prior year, including decreases in operating grants, contributions and restricted interest and capital grants, contributions and restricted interest. Expenditures decreased by \$3,127,802 including decreases in mental health expenses.

The cost of all governmental activities this year was \$17,669,529 compared to \$20,797,331 last year. However, as shown in the Statement of Activities, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$5,660,412 because some of the cost was paid by those directly benefited from the programs (\$1,488,156) or by other governments and organizations that subsidized certain programs with grants and contributions (\$10,520,961).

#### **INDIVIDUAL MAJOR FUND ANALYSIS**

As the County completed the year, its governmental funds reported a combined fund balance of \$17,052,337, which is an increase of \$7,064,854 from last year's total of \$9,987,483.

- General Fund revenues and expenditures increased by 2.0% and 6.6%, respectively, when compared to the
  prior year. The ending fund balance showed a decrease from the prior year of \$298,461 from \$3,367,254 to
  \$3,068,793.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$1,451,357, a decrease of 71.1% from the prior year. The Mental Health Fund balance at year end increased by \$1,220,455 from the prior year due to decreased expenditures.
- Secondary Roads Fund revenues increased \$54,313 from the prior year. As a result, there was a decrease in the Secondary Roads Fund ending balance of \$122,629, or 19.5%.
- LEC maintenance expenses increased \$86,676 from the previous year and its ending fund balance decreased from the prior year by \$170,668 to \$1,970,299.
- During the year ended June 30, 2013, I Jobs revenues and expenditures were \$1,632,457 and \$1,632,454 respectively resulting in an ending fund balance of \$20.
- During the year ended June 30, 2013, proceeds from long-term debt recorded in the capital projects fund increased \$4,043,000 from the prior year. At the end of the year, the ending fund balance in the Capital Projects Fund had increased to \$4,751,861.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Wapello County, Iowa amended its budget three times. The first amendment was made on November 27, 2012, the second amendment was made on March 26, 2013, and the third amendment was made on May 7, 2013. These amendments resulted in increases in budgeted disbursements in certain County departments.

#### **CAPTIAL ASSETS AND DEBT ADMINISTRATION**

#### Capital Assets

At June 30, 2013, Wapello County, lowa had \$34,679,160 invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, and roads and bridges. This amount represents a net increase (including additions, deletions and depreciation) of \$1,073,758 or 3.2% more than the prior year.

#### Capital Assets of Governmental Activities at Year End

	<u>2013</u>	<u> </u>	2012 as Restated
Land Construction in progress Buildings (net) Machinery and equipment (net) Infrastructure (net) Totals	\$ 1,322,742 8,487,380 10,202,204 1,513,138 13,153,696 34,679,160	\$	1,322,742 6,642,802 10,695,543 1,583,149 13,361,166 33,605,402
The year's major additions included: Construction is progress Machinery and equipment Infrastructure	\$ 1,844,578 296,954 804,838 2,946,370	\$ \$	5,734,672 207,665 1,128,756 7,071,093

The County had depreciation expense of \$1,872,612 for the year ended June 30, 2013, and total accumulated depreciation as of June 30, 2013 of \$32,694,266.

#### Long-term Debt

At June 30, 2013, the County had \$8,839,167 in general obligation notes and other debt compared to \$3,191,175 at June 30, 2012, as shown below.

#### Outstanding Debt of Governmental Activities at Year-End

	<u>2013</u>	<u>2012</u>
Installment purchases	\$ 45,009	\$ 15,722
General obligation capital loan notes	7,610,000	1,835,000
Capital leases	203,689	294,801
Compensated absences	600,733	701,863
Net OPEB liability	379,736	343,789
Totals	\$ 8,839,167	\$ 3,191,175

The Constitution of the State of Iowa limits the amount of general obligation debt that counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. The County's outstanding general obligation debt is significantly below its constitution debt limit of \$55,573,315. Other obligations include accrued vacation pay and sick leave, installment purchases, capital leases and net OPEB liability. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Wapello County, Iowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2014 budget, tax rates, and the fees charged for the various County activities. One of those factors is the economy. Unemployment in the County (as of July 2013) now stands at 6.2% versus 7.1% a year ago. This compares with the State's unemployment rate of 4.8% and the national rate of 7.3%.

Inflation in the State is slightly higher than the national Consumer Price Index increase. The State's CPI increase was 5.043% for fiscal year 2013 compared with the national increase of 4.026%.

These indicators were taken into account when adopting the budget for fiscal year 2014. Amounts available for appropriation in the operating budget are decreasing by \$4,179,527 compared to the final fiscal year 2013 budget. Intergovernmental revenues are expected to make up the majority of this decrease. Budgeted disbursements are expected to decrease by \$6,486,691 compared to the final fiscal year 2013 budget. Decreases in capital projects and mental health expenditures represent the majority of the decrease. The County has added no major new programs or initiatives to the fiscal year 2014 budget.

If these estimates are realized, the County's budgetary operating balance is expected to decrease \$1,094,827 by the close of fiscal year 2014.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Wapello County, Iowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Wapello County Auditor's Office, 101 West Fourth Street, Ottumwa, Iowa.

## STATEMENT OF NET POSITION JUNE 30, 2013

ACCETO	G	overnmental <u>Activities</u>
ASSETS:		
Cash, cash equivalents and pooled investments	\$	15,938,538
Cash with fiscal agent		1,371,043
Receivables:		
Property tax:		
Delinquent		4,050
Succeeding year		9,364,359
Accounts Loan		136,109
		572,000
Due from other governments Inventories		784,875
		240,721
Capital assets (net of accumulated depreciation)		34,679,160
Total assets		63,090,855
<u>LIABILITIES</u> :		
Accounts payable		713,840
Salaries and benefits payable		70,380
Due to other governments		172,465
Accrued interest payable		24,732
Deferred revenue:		27,702
Succeeding year property tax		9,364,359
Long-term liabilities:		0,00 1,000
Portion due or payable within one year:		
General obligation capital loan notes		2,015,000
Compensated absences		600,733
Installment purchases		14,164
Capital leases		102,308
Portion due or payable after one year:		•
General obligation capital loan notes		5,595,000
Installment purchases		30,845
Capital leases		101,381
Net OPEB liability		379,736
Total liabilities		19,184,943
NET POSITION:		
Net investment in capital assets		26,820,462
Restricted for:		20,020,102
Supplemental levy		851,931
Mental health		3,664,904
Secondary roads		753,198
LEC maintenance		1,970,299
l Jobs		20
Capital projects		4,751,861
Other purposes		2,843,262
Unrestricted		2,249,975
Total net position	\$	43,905,912
. 210	Ψ	-10,000,012

## STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

			-	۵	Operating Grants, Contributions	 Capital Grants, Contributions	-	Net (Expense) Revenue and
		Expenses		Charges for Service	and Restricted <u>Interest</u>	and Restricted <u>Interest</u>		Changes in Net Position
FUNCTIONS/PROGRAMS:								
Governmental activities:								
Public safety and legal services	\$	4,068,796	\$	353,059	\$ 80,185	\$ _	\$	(3,635,552)
Physical health and social services		1,529,480		182,986	382,125	-		(964,369)
Mental health		1,449,762		33,963	2,625,535	-		1,209,736
County environment and education		1,061,679		76,651	138,646	-		(846,382)
Roads and transportation		5,682,962		331,665	4,292,920	2,649,416		1,591,039
Governmental services to residents		732,556		491,696	351,704	-		110,844
Administration		2,897,897		18,136	-	<u>-</u>		(2,879,761)
Non-program		130,544		-	-	_		(130,544)
Interest on longterm debt		115,853			430			(115,423)
Total	\$	17,669,529	\$	1,488,156	\$ 7,871,545	\$ 2,649,416		(5,660,412)
GENERAL REVENUES:								
Property and other County tax levied for								
General purposes	•							6,219,007
Debt service								295,186
Local option tax								344,272
Penalty and interest on property tax								174,788
State tax credits								320,719
Unrestricted investment earnings								10,791
Gain on disposal of capital assets								59,862
Miscellaneous								721,268
Total general revenues								8,145,893
Change in net position								2,485,481
NET POSITION - Beginning of year, as rest	ated	đ						41,420,431
NET POSITION - End of year							\$	43,905,912

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

		Special Revenue					
			_	LEC			
ACCETO	<u>General</u>		MH-DD		<u>Roads</u>	M	<u>aintenance</u>
<u>ASSETS</u>							
Cash, cash equivalents and pooled investments	\$ 3,159,109	\$	3,793,896	\$	456,063	\$	2,020,272
Cash with fiscal agent	<del>-</del>		-		-		-
Receivables:							
Property tax:  Delinquent	2,704		657		_		_
Succeeding year	6,251,648		1,518,674		-		-
Accounts	74,728		-		58,841		-
Loan	-		<b>-</b>		-		-
Due from other governments	168,439		3,081		194,878		w
Inventories					240,721		
TOTAL ASSETS	\$ 9,656,628	\$	5,316,308	\$	950,503	\$	2,020,272
LIABILITIES AND FUND BALANCES							
<u>LIABILITIES</u> :							
Accounts payable	\$ 148,125	\$	121,239	\$	175,086	\$	49,973
Salaries and benefits payable	42,156		574		21,342		-
Due to other governments	145,906		10,646		877		-
Deferred revenue: Succeeding year property tax	6,251,648		1,518,674		-		_
Other	-		271		_		_
Total liabilities	6,587,835		1,651,404		197,305		49,973
FUND BALANCES:							
Nonspendable:							
Inventories	-		-		240,721		-
Restricted for:							
Debt service Supplemental levy purposes	- 851,931		_		_		-
Mental health	001,901		3,664,904		-		
Secondary roads	<del>-</del>		-		512,477		-
LEC maintenance	-		-		-		1,970,299
Capital projects	-		-		-		-
Other purposes	2 246 962		-		-		<del></del>
Unassigned Total fund balances	2,216,862 3,068,793		3,664,904		753,198		1,970,299
Total fund palatices	3,000,733		0,004,004				1,010,200
TOTAL LIABILITIES							
AND FUND BALANCES	\$ 9,656,628	\$	5,316,308	\$	950,503	\$	2,020,272

			0 "	Nonmajor							
	<u>l Jobs</u>		Capital <u>Projects</u>	G	overnmental <u>Funds</u>		<u>Total</u>				
	<u> </u>				<u></u>		<u> </u>				
\$	20	\$	4,462,885	\$	799,934	\$	14,692,179				
Ψ	-	Ψ	-,402,000	Ψ	1,371,043	Ψ	1,371,043				
	_		_		689		4,050				
	_		_		1,594,037		9,364,359				
	_		33		2,497		136,099				
	-		-		572,000		572,000				
	-		306,956		111,521		784,875				
	=				-		240,721				
\$	20	\$	4,769,874	\$	4,451,721	\$	27,165,326				
\$	~	\$	4,049	\$	6,838	\$	505,310				
	_		- 13,964		6,308 1,072		70,380 172,465				
	_		10,804		1,072		172,400				
	-		-		1,594,037		9,364,359				
-					204		475				
			18,013		1,608,459		10,112,989				
	-		-		-		240,721				
	-				2,001,303		2,001,303				
	_		-		-		851,931				
	-		-		_		3,664,904				
	-		-		-		512,477				
	-		- 4,751,861		-		1,970,299				
	20		+,701,001 -		841,959		4,751,861 841,979				
	_		-				2,216,862				
	20		4,751,861		2,843,262		17,052,337				
\$	20	\$	4,769,874	\$	4,451,721	\$	27,165,326				

## RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2013

#### TOTAL GOVERNMENTAL FUND BALANCES

\$ 17,052,337

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION ARE DIFFERENT BECAUSE:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$67,373,426 and the accumulated depreciation is \$32,694,266.

34,679,160

The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.

1,037,839

Because some revenues will not be collected for several months after year end they are deferred or not recorded in the governmental funds, as follows:

Property tax

475

Long-term liabilities, including accrued interest payable, installment purchases, general obligation capital loan notes, capital leases, compensated absences and net OPEB liability, are not due and payable in the current vear and, therefore, are not reported in the funds.

(8,863,899)

NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 43,905,912

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

			venue		
					Secondary
	<u>General</u>		MH-DD		<u>Roads</u>
REVENUES:				_	
Property and other county tax	\$ 6,249,566	\$	2,326,460	\$	-
Interest and penalty on property tax	174,788		-		-
Intergovernmental	1,263,204		311,389		2,479,950
Licenses and permits	150		-		4,230
Charges for service	843,803		33,963		4,996
Use of money and property	187,132		-		400.507
Miscellaneous	423,446				199,587
Total revenues	9,142,089		2,671,812		2,688,763
EXPENDITURES:					
Operating:					
Public safety and legal services	3,497,651		-		-
Physical health and social services	1,546,820		-		-
Mental health	-		1,451,357		-
County environment and education	536,457				-
Roads and transportation	_		-		3,608,711
Governmental services to residents	605,615		-		-
Administration	2,765,429		-		-
Non-program	131,101		-		-
Debt service	-		-		ben.
Capital projects	267,625				2,146
Total expenditures	9,350,698		1,451,357		3,610,857
Excess (deficiency) of revenues over					
(under) expenditures	(208,609)		1,220,455		(922,094)
(under) experiences	(200,000)		1,220,100		(022,004)
Other financial sources (uses):					
Sale of capital assets	15,139		-		44,723
Proceeds from long-term debt	45,009		-		-
Operating transfers in	-		-		1,000,000
Operating transfers out	(150,000)	1	-		_
Total other financing sources (uses)	(89,852)	)			1,044,723
Change in fund balances	(298,461)	)	1,220,455		122,629
FUND BALANCES - Beginning of year	3,367,254		2,444,449		630,569
FUND BALANCES - End of year	\$ 3,068,793	\$	3,664,904	\$	753,198

	Special R	leveni	ıe															
-	LEC				Capital	G	Sovernmental											
	<u>Maintenance</u>		<u>l Jobs</u>		<u>Projects</u>		<u>Funds</u>		<u>Total</u>									
					,			_										
\$	-	\$	-	\$	885,238	\$	2,022,220	\$	11,483,484									
	-		<b>-</b>		-		-		174,788									
	-		1,632,454		-		199,714		5,886,711									
	<b></b>		-		-		75,041		79,421									
	-		-		-		12,088		894,850									
	18,251		3		15,570		31,122		252,078									
	12,801				80,537		117,401		833,772									
	31,052		1,632,457		981,345		2,457,586		19,605,104									
	201,720		-		_		169,326		3,868,697									
	-		-		-		_		1,546,820									
	-		_		•		-		1,451,357									
	-		-		_	374,471			910,928									
	<del>-</del>		-		=	251,755			3,860,466									
	_		_					- 5,053										
	<u></u>		_											- 10,237		2,775,666		
	-		-					131,101										
	-		-				326,124		326,124									
	-		1,632,454		730,443		540,626		3,173,294									
	201,720		1,632,454		730,443		1,677,592		18,655,121									
	201,720		1,002,404		7 30,443		1,077,582		10,000,121									
	(170,668)		3		250,902		779,994		949,983									
	And the state of t																	
	_				~		-		59,862									
	-		-		4,043,000		1,967,000		6,055,009									
	-		_		,,,,,,,,,,,		-,,		1,000,000									
	<del>-</del>		_		_		(850,000)		(1,000,000)									
					4,043,000		1,117,000		6,114,871									
	Sand Sand Advanced of The Conference of the Conf		<u>-</u>		4,043,000		1,117,000		0,114,071									
	(170,668)		3		4,293,902		1,896,994		7,064,854									
	2,140,967		17		457,959		946,268		9,987,483									
\$	1,970,299	\$	20	\$	4,751,861	\$	2,843,262	\$	17,052,337									

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

\$ 7,064,854

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES ARE DIFFERENT BECAUSE:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and assets contributed exceeded depreciation expense in the current year as follows:

follows:		
Expenditures for capital assets Capital assets contributed by lowa Department of Transportation and others Depreciation expense	\$ 2,401,026 545,344 (1,872,612)	1,073,758
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred or not recorded in the governmental funds, as follows:		
Property tax Interest	(49,815) (5,485)	(55,300)
Proceeds from issuing long term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issues and repayments are as follows:		
Issued Repaid	(6,055,009) <u>341,834</u>	(5,713,175)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Compensated absences Accrued interest Net OPEB liability	101,130 (24,732) (35,947)	40,451
The Internal Service Fund is used by management to charge the costs of the partial self-funding of the County's health insurance benefit plan to the individual funds. The change in net position of the Internal Service Fund is reported with governmental activities.		74,893
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES		\$ 2,485,481

## STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2013

Internal Service -Wapello County Employee Health

ASSETS:

Current assets:

Cash, cash equivalents and pooled investments

\$ 1,246,359

Receivables:

Accounts

10

**TOTAL ASSETS** 

1,246,369

**LIABILITIES**:

Current liabilities:

Accounts payable

208,530

**NET POSITION:** 

Unrestricted

\$ 1,037,839

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUND YEAR ENDED JUNE 30, 2013

	Internal Service - Wapello County Employee Health		
OPERATING REVENUES: Reimbursements from operating funds	\$	2,259,291	
OPERATING EXPENSES: Medical claims Operating income		2,184,529 74,762	
NON-OPERATING REVENUES: Interest income Net income		<u>131</u> 74,893	
NET POSITION - Beginning of year		962,946	
NET POSITION - End of year	\$	1,037,839	

## STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2013

	W	ernal Service - apello County nployee Health
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from operating fund reimbursements Cash payments to suppliers for services NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	2,259,292 (2,124,394) 134,898
CASH FLOWS FROM INVESTING ACTIVITIES: Interest on investments		131
NET INCREASE IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS		135,029
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - Beginning of year		1,111,330
CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS - End of year	\$	1,246,359
RECONCILIATION OF OPERATING INCOME TO NET  CASH PROVIDED BY OPERATING ACTIVITIES:  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:	\$	74,762
Decrease in accounts receivable Increase in accounts payable		1 <u>60,135</u>
Net cash provided by operating activities	\$	134,898

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

#### <u>ASSETS</u>

Cash, cash equivalents and pooled investments:		
County Treasurer		\$ 2,615,094
Other County officials		106,060
Receivables:		•
Accounts receivable		48,728
Property tax receivable:		,
Delinquent		13,060
Succeeding year		30,196,121
Due from other governments		4,763
Total assets		32,983,826
LIABILITIES		
Accounts novable		400.000
Accounts payable		109,383
Due to other governments		32,804,133
Compensated absences		23,033
Trusts payable		47,277
Total liabilitles		32,983,826
	NET POSITION	\$ _

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Wapello County, lowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Wapello County, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of the organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Wapello County, Iowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

The drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Wapello County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Wapello County Auditor's office.

<u>Jointly Governed Organizations</u> – The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets and liabilities, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position result when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> — Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue

The MH-DD Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

The LEC Maintenance Fund is used to account for local option tax funds received for maintenance of the Law Enforcement Center.

The I Jobs fund is used to account for I Jobs revenues received from the state of Iowa to be used for the construction of the Chillicothe bridge project.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation (Continued)

#### Capital Projects

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Additionally, the County reports the following funds:

#### Proprietary Fund

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

#### Fiduciary Funds

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus and Basis of Accounting (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the lowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2011 assessed property valuations; is for the tax accural period July 1, 2012 through June 30, 2013 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March, 2012.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities and Fund Equity (Continued)

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> — Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of three years.

<u>Asset Class</u>	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Machinery and Equipment	5,000

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful lives (In Years)
Infrastructure	15-50
Buildings	25-50
Machinery and Equipment	5-20

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of property tax receivable not collected within 60 days after year end.

Deferred revenue in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities and Fund Equity (Continued)

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2013. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, MH-DD, Rural Services and Secondary Roads Funds.

<u>Long-term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classifications.

<u>Net Position</u> – The net assets of the Internal Service, Wapello County Employee Health Fund is designated for anticipated future catastrophic losses of the County.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### F. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Accordingly, actual results could differ from those estimates.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 2: CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2013 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$7,247,254 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

<u>Interest rate risk</u> – The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the County.

#### NOTE 3: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2013 is as follows:

Transfer to	<u>Transfer from</u>	<u>Amount</u>			
Secondary Roads	General Fund Rural Services	\$	150,000 850,000		
		\$	1,000,000		

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 was as follows:

	Balance Beginning of Year, <u>as Restated</u>			Increases	<u>Decreases</u>	Balance End <u>of Year</u>
Governmental activities: Capital assets not being depreciated/amortized: Land Construction in progress Total capital assets not being depreciated/amortized	\$	1,322,742 6,642,802 7,965,544	\$	1,844,578 1,844,578	\$ 	\$ 1,322,742 8,487,380 9,810,122
Capital assets being depreciated/ amortized: Buildings Machinery and equipment Infrastructure Total capital assets being depreciated/amortized		30,939,038 7,132,540 18,738,049 56,809,627		296,954 804,838 1,101,792	(348,115)	30,939,038 7,081,379 19,542,887 57,563,304
Less accumulated depreciation/ amortization for: Buildings Machinery and equipment Infrastructure Total accumulated depreciation/ amortization  Total capital assets being		20,243,495 5,549,391 5,376,883 31,169,769		493,339 366,965 1,012,308 1,872,612	(348,115)	20,736,834 5,568,241 6,389,191 32,694,266
depreciated/amortized, net  Governmental activities capital  assets, net	\$	25,639,858 33,605,402	\$	_(770,820) 1,073,758	\$	\$ 24,869,038 34,679,160

Depreciation/amortization expense was charged to the following functions:

Governmental activities: Public safety and legal services Physical health and social services Mental health County environment and education Roads and transportation Governmental services to residents Administration	\$ 244,156 1,066 3,732 29,739 1,260,614 159,883 173,422
Total depreciation/amortization expense – governmental activities	\$ <u>1,872,612</u>

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2013 is as follows:

<u>Fund</u>	<u>Description</u>	<u>Amount</u>
General	Services	\$ 145,906
Special Revenue: MH-DD Secondary roads Recorder's electronic fees Jail commissary Capital projects Total for governmental funds	Services	\$ 10,646 877 564 508 13,964 172,465
Agency: Schools Corporations Area schools Auto license and use tax County assessor Townships Agricultural extension education E911 All other	Collections	\$ 14,998,799 14,027,832 842,468 662,457 1,029,877 299,846 213,910 525,246 203,698
Total for agency funds		\$ 32,804,133

#### NOTE 6: LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2013 is as follows:

	General Obligation Capital Loan Notes	Capital <u>Leases</u>	installment <u>Purchases</u>	Compensated Absences	Net OPEB <u>Liability</u>	<u>Total</u>	
Balance beginning of year	\$ 1,835,000	\$ 294,801	\$ 15,722	\$ 701,863	\$ 343,789	\$ 3,191,175	
Increases Decreases	6,010,000 <u>(235,000</u> )		<b>4</b> 5,009 (15,722)	600,733 <u>(701,863</u> )	35,947 	6,691,689 ( <u>1,043,697</u> )	
Balance end of year	\$ 7,610,000	\$ 203,689	\$ 45,009	\$ 600,733	\$ <u>379,736</u>	\$ 8,839,167	
Due within one year	\$ 2,015,000	\$ 102,308	\$ <u>14,164</u>	\$ 600,733	\$ 	\$ 2,732,205	

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 6: LONG-TERM LIABILITIES (Continued)

#### Notes Payable

A summary of the County's June 30, 2013 general obligation capital loan note indebtedness is as follows:

V.	<u>ls</u>	<u>Series 2013A</u> <u>Issued March 28, 2013</u>						<u>Series 2013B</u> Issued March 28, 2013					
Year Ending <u>June 30,</u>	Interest <u>Rate</u>		<u>Principal</u>	Ţ	nterest	Interes <u>Rate</u>	-	<u>Princ</u>	<u>ipal</u>	•	Interest		
2014 2015 2016 2017 2018 2019-2023 2024-2026	1.1% 1.1 1.1 1.1 1.1 1.2-1.8 2.1	\$	415,000 430,000 435,000 440,000 450,000 2,305,000 140,000	\$	72,234 56,910 52,180 47,394 42,556 126,522 5,986	1.1% 1.1 1.1 1.1 1.1 1.2	\$	27 27 28	35,000 75,000 70,000 30,000 35,000	\$	18,365 15,630 12,496 9,470 6,500 3,420		
		\$	<u>4,615,000</u>	\$	403,782		\$	1,39	95,000	\$	<u>65,881</u>		
Year Ending <u>June 30</u> ,	<u>ls</u> Interest <u>Rate</u>		Series 2008 d October 1, 2 Principal		<u>3</u> Interest	<u>Pr</u>	incipal	<u>Tc</u>	o <u>tal</u> <u>I</u>	ntere	<u>est</u>		
2014 2015 2016 2017 2018 2019-2023 2024-2026	3.3-4.0%	\$	1,600,000 - - - - - -	\$	59,306	\$	710 730 2,590	000 000 000 000	\$		149,905 72,540 64,676 56,864 49,056 129,942 5,986		
		\$	1,600,000	\$	<u>59,306</u>	\$	7,610	,000	\$		<u>528,969</u>		

During the year ended June 30, 2013, the County issued \$6,010,000 and retired \$235,000 of general obligation capital loan notes.

On March 28, 2013, the County issued \$1,395,000 of General Obligation Refunding Capital Loan Notes, Series 2013B to advance refund the General Obligation Capital Loan Notes, Series 2008. The bonds are due in varying annual installments each June 1, from June 1, 2015 through June 1, 2019, with an interest rate ranging from 1.1% to 1.2% due semiannually on June 1 and December 1. The County reduced its total debt service payments by \$76,675 and obtained an economic gain (difference between the present value of the debt service payments of the old and new debt) of \$73,717. Future property tax levies are dedicated to the retirement of these notes. The refunding notes' proceeds will be maintained in escrow until June 1, 2014 when the refunded notes are called.

The Wapello County E-911 Organization has agreed to pay the County for their portion principal and interest on the Series 2013A capital loan notes as they become due. The County reports a loan receivable in the Debt Service Fund equal to the principal outstanding on these general obligation capital loan notes.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 6: LONG-TERM LIABILITIES (Continued)

#### Installment Purchase Agreement

During the year ended June 30, 2013, the County purchased equipment under an installment purchase agreement. The agreements call for annual payments, including interest at 6%. Future maturities at June 30, 2013 are as follows:

Year Ended June 30,	•	
2014 2015 2016	\$	14,164 15,014 <u>15,831</u>
	\$	<u>45,009</u>

#### Capital Lease Purchase Agreements

The County has entered into two capital lease purchase agreements to lease equipment with a historical cost of \$491,747. The following is a schedule of the future minimum lease payments, including interest at rates ranging from 3.25% to 4.20% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2013:

Year Ended	
June 30,	
2014	\$ 105,407
2015	<u>105,407</u>
Total minimum lease payments	210,814
Less amount representing interest	7,125
Present value of net minimum lease payments	\$ 203,689

Payments under capital lease purchase agreements totaled \$105,405 for the year ended June 30, 2013.

#### NOTE 7: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.78% of their annual covered salary and the County is required to contribute 8.67% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2013, 2012 and 2011 were \$490.114, \$474,783 and \$392,143, respectively, equal to the required contributions for each year.

#### NOTE 8: RISK MANAGEMENT

Wapello County, Iowa is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 679 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 8: RISK MANAGEMENT (Continued)

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2013 were \$202,020.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$15,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location, with excess coverage reinsured by the Lexington Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2013, no liability has been recorded in the County's financial statements. As of June 30, 2013, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by the amount of capital distributions previously received by the withdrawing member and an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 9: EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Wapello County Employee Health Fund was established to account for partial self funding of the County's health insurance benefit plan. The plan is funded by County contributions and is administered through a service agreement with First Administrators, Inc. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$30,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 9: EMPLOYEE HEALTH INSURANCE PLAN (Continued)

Monthly payments of service fees and plan contributions to the Wapello County Employee Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to First Administrators, Inc. from the Wapello County Employee Health Fund. The County's contribution to the fund for the year ended June 30, 2013 was \$2,259,291.

Amounts payable from the Wapello County Employee Health Fund at June 30, 2013 total \$36,605 which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. That reserve was \$1,209,764 at June 30, 2013 and is reported as a designation of the Internal Service, Wapello County Employee Group Health Fund net position. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement Number 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims beginning of year	\$ 148,395
Incurred claims (including claims incurred but not reported at June 30, 2013):  Current-year events	2,012,604
Payments: Current and prior year events	2,124,394
Unpaid claims end of year	\$ 36,605

#### NOTE 10: CONTINGENT LIABILITIES

The County is contingently liable on United States Department of Agriculture Rural Development notes for the Wapello County Rural Fire Agency (a 28E Organization) and the Washington Township. At June 30, 2013, these loans had outstanding balances of \$144,064 and \$5,657, respectively. The County is contingently liable on an additional United States Department of Agriculture Rural Development note for the Wapello County Rural Fire Agency (a 28E Organization). At June 30, 2013, the note had an outstanding balance of \$98,506. Since the interest and principal are currently paid by the respective entities, these liabilities have not been recorded in the Statement of Net Position.

#### NOTE 11: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> – The County operates a single-employer health benefit plan which provides medical benefits for employees, retirees and their spouses. There are 140 active and 7 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical benefits are provided through a partially self funded medical plan with stop loss coverage provided by Wellmark. Retirees under age 65 pay the same premium for the medical benefit as active employees, which results in an implicit subsidy and an OPEB liability.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 11: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2013, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 153,669 13,752 <u>(7,334</u> )
Annual OPEB cost Contributions made	160,087 <u>(124,140</u> )
Increase in net OPEB obligation Net OPEB obligation beginning of year	35,947 343,789
Net OPEB obligation end of year	\$ <u>379,736</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2013.

For the year ended June 30, 2013, the County contributed \$124,140 to the medical plan.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	Annual <u>OPEB Cost</u>	Percentage of Annual OPEB Cost Contributed	Net OPEB <u>Obligatior</u>	<u>1</u>
2011	\$ <u>173,090</u>	49.38%	\$ <u>302,89</u> 0	
2012	\$ <u>153,748</u>	73.40%	\$ <u>343,78</u> 0	
2013	\$ 160.087	77.55%	\$ 379,730	

<u>Funded Status and Funding Progress</u> – As of July 1, 2011, the most recent actuarial valuation date for the period July 1, 2012 through June 30, 2013, the actuarial accrued liability was \$1,567,072 with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,567,072. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$5,420,518 and the ratio of the UAAL to covered payroll was 28.91%. As of June 30, 2013, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumption about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

### NOTE 11: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

As of the July 1, 2011 actuarial valuation date, the projected unit credit cost method was used. The actuarial assumptions include a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate. An inflation rate of 3% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Combined Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed using the alternate valuation method as prescribed by GASB 45.

Projected claim costs of the medical plan are \$657 (\$1,411 for retiree and spouse coverage) per month for retirees. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

### NOTE 12: CONSTRUCTION CONTRACT COMMITMENTS

Prior to June 30, 2013 the County had signed several construction contracts that are summarized below:

Total commitments	\$ 8,514,920
Less amounts paid or accrued	8,487,380
Remaining commitments	\$ <u>27,540</u>

The remaining balance at June 30, 2013 will be paid as work on the projects progress.

### NOTE 13: RESTATEMENTS

During the year ended June 30, 2013, it was determined that certain infrastructure added prior to July 1, 2012 were mistakenly omitted from the capital assets listing. As a result the June 30, 2012 ending balance has been restated to the amount listed below.

Governmental

### Government-wide financial statements

	_	<u>Activities</u>
As previously reported at June 30, 2012 Adjustments	\$	37,784,791 3,635,640
As restated at June 30, 2012	\$	41,420,431

### NOTE 14: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2012 have been reclassified to conform to June 30, 2013 presentation.

### NOTE 15: SUBSEQUENT EVENTS

Subsequent events have been evaluated through February 10, 2014, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION	

### BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

		Governmental Fund Types Actual	_	Budgete Original	mounts Final		Final to Actual <u>V</u> ariance	
RECEIPTS:		and boomboat and the				<u></u>		
Property and other County tax	\$	11,287,160	\$	11,248,556	\$	11,248,556	\$	38,604
Interest and penalty on property tax	'	177,260	,	141,000		141,000	•	36,260
Intergovernmental		6,094,214		6,955,037		7,643,537		(1,549,323)
Licenses and permits		79,179		55,150		55,150		24,029
Charges for service		899,564		836,317		836,317		63,247
Use of money and property		241,057		241,028		241,028		29
Miscellaneous		824,117		445,923		1,471,218		(647,101)
Total receipts		19,602,551		19,923,011		21,636,806		(2,034,255)
DISBURSEMENTS:								
Public safety and legal services		3,762,142		3,686,830		3,940,943		178,801
Physical health and social services		1,482,589		1,624,913		1,747,682		265,093
Mental health		2,009,856		5,812,104		5,812,104		3,802,248
County environment and education		910,166		931,141		970,412		60,246
Roads and transportation		3,822,613		3,952,050		3,952,050		129,437
Governmental services to residents		601,387		717,839		751,739		150,352
Administration		2,774,921		2,865,901		2,935,101		160,180
Non-program		131,127		132,933		136,811		5,684
Debt service		301,755		311,860		311,860		10,105
Capital projects		3,752,770		2,916,500		4,489,095		736,325
Total disbursements		19,549,326		22,952,071		25,047,797		5,498,471
Excess (deficiency) of receipts								
over (under) disbursements		53,225		(3,029,060)		(3,410,991)		3,464,216
Olle and file and also a second and		4.004.000		0.000		0.000		4.075.000
Other financing sources, net		4,684,322		9,000		9,000		4,675,322
Excess (deficiency) of receipts and other financing sources over (under)								
disbursements and other financing uses		4,737,547		(3,020,060)		(3,401,991)		8,139,538
BALANCE - Beginning of year		10,270,796		10,428,683		10,270,786		10
BALANCE - End of year	\$	15,008,343	\$	7,408,623	\$	6,868,795	\$	8,139,548

## BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

		Governmental Fund Types									
	_	Cash Basis		Accrual Adjustments		Modified Accrual <u>Basis</u>					
Revenues	\$	19,602,551	\$	2,553	\$	19,605,104					
Expenditures		<u>19,549,326</u>		<u>894,205</u>		18,655,121					
Net		53,225		896,758		949,983					
Other financing sources, net		4,684,322		1,430,549		6,114,871					
Beginning fund balances		10,270,796		(283,313)	•	9,987,483					
Ending fund balances	\$	15,008,343	\$	2,043,994	\$	17,052,337					

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

### YEAR ENDED JUNE 30, 2013

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Fund and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, three budget amendments increased budgeted disbursements by \$2,095,726. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2013, disbursements did not exceed the amounts budgeted.

### SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN

### REQUIRED SUPPLEMENTARY INFORMATION

Fiscal <u>Year</u>	Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>( a )</u>	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio ( a/b )	Covered Payroll <u>( c )</u>	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2010	July 1, 2008	\$	\$ 1,414,774	\$ 1,414,774	0.00%	\$ 5,118,699	27.64%
2011	July 1, 2008	\$	\$ 1,414,774	\$ 1,414,774	0.00%	\$ 5,370,853	26.34%
2012	July 1, 2011	\$	\$ 1,567,072	\$ 1,567,072	0.00%	\$ 5,262,639	29.78%
2013	July 1, 2011	\$	\$ 1,567,072	\$ 1,567,072	0.00%	\$ 5,420,518	28.91%

See Note 11 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.



## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

ACCETO		Special <u>Revenue</u>	Debt <u>Service</u>	<u>Total</u>
<u>ASSETS</u>				
Cash, cash equivalents and pooled inv Cash with fiscal agent Receivables: Property tax:	vestments	\$ 743,103 -	56,831 1,371,043	\$ 799,934 1,371,043
Delinquent Succeeding year Accounts Receivable		395 914,098 2,496	294 679,939 1	689 1,594,037 2,497
Loan		-	572,000	572,000
Due from other governments		110,264	1,257	111,521
	TOTAL ASSETS	\$ 1,770,356	\$ 2,681,365	\$ 4,451,721
<u>LIABILITIES AND FUND E</u>	BALANCES			
LIABILITIES:  Accounts payable  Salaries and benefits payable  Due to other governments  Deferred revenue:		6,838 6,308 1,072	\$ - -	\$ 6,838 6,308 1,072
Succeeding year property tax Other Total liabilities		914,098 <u>81</u> 928,397	679,939 123 680,062	1,594,037 204 1,608,459
FUND BALANCES: Restricted for:				
Debt service		-	2,001,303	2,001,303
Other purposes		841,959		<u>841,959</u>
Total fund balance		841,959	2,001,303	2,843,262
A	TOTAL LIABILITIES ND FUND BALANCES	\$ 1,770,356	\$ 2,681,365	\$ 4,451,721

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

	Special	Debt		
	Revenue	<u>Service</u>	<u>Total</u>	
REVENUES:				
Property and other County tax	\$ 1,725,548	\$ 296,672	2,022,220	,
Intergovernmental	184,049	15,665	199,714	
Licenses and permits	75,041	-	75,041	
Charges for service	12,088	-	12,088	
Use of money and property	30,692	430	31,122	
Miscellaneous	117,401		117,401	_
Total revenues	2,144,819	312,767	2,457,586	<u>;</u>
EXPENDITURES:				
Operating:				
Public safety and legal services	169,326	_	169,326	i
County environment and education	374,471	-	374,471	
Roads and transportation	251,755	-	251,755	j
Governmental services to residents	5,053	-	5,053	j
Administration	10,237	-	10,237	,
Debt service	-	326,124	326,124	ļ
Capital projects	540,626		540,626	ì
Total expenditures	<u>1,351,468</u>	326,124	1,677,592	-
Excess (deficiency) of revenues over				
(under) expenditures	793,351	(13,357)	779,994	ļ
Other financing sources (uses):				
Operating transfers out	(850,000)	_	(850,000	))
Proceeds from long-term debt	_	1,967,000	1,967,000	)
Total other financing sources (uses)	(850,000)	1,967,000	1,117,000	<u>)</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures and				
other financing uses	(56,649)	1,953,643	1,896,994	ļ
FUND BALANCES - Beginning of year	898,608	47,660	946,268	3
**************************************	·			-
FUND BALANCES - End of year	\$ 841,959	\$ 2,001,303	2,843,262	<u>}</u>

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2013

<u>ASSETS</u>		Rural <u>Services</u>		AGHWC <u>Maint</u>	<u>]</u>	County Recorder's Records <u>Management</u>
Cash, cash equivalents and pooled investments Receivables:	\$	334,926	\$	8,015	\$	32,365
Property tax:		207				
Delinquent		395		<del>-</del>		-
Succeeding year Accounts		914,098 222		_		1,573
Due from other governments		55,132		-		1,073
Duo nom outor governmente		00,102		Problems		
TOTA	L ASSETS \$	1,304,773	\$	8,015	\$	33,938
LIABILITIES AND FUND BALANCES						
LIABILITIES:						
Accounts payable	\$	1,333	\$	_	\$	_
Salaries and benefits payable	*	6,308	Ψ	_	Ψ	_
Due to other governments		-,		-		_
Deferred revenue:						
Succeeding year property tax		914,098		-		-
Other		81		_		-
Total liabilities		921,820		_		_
FUND BALANCES:						
Restricted for:						
Other purposes		382,953		8,015		33,938
Total fund balances		382,953		8,015		33,938
		<u> </u>				<del></del>
TOTAL LIABILITIES AND FUND E	BALANCES \$	1,304,773	\$	8,015	\$	33,938

Local Option <u>Tax</u>	REAP <u>Fund</u>	Recorder's Electronic <u>Fees</u>	Jail Commissary <u>Fund</u>		Wellness <u>Fund</u>	Orainage <u>Districts</u>	<u>Total</u>	
\$ 167,919	\$ 144,117	\$ 564	, \$	51,846	\$ 293	\$ 3,058	\$ 743,103	
55,132	1			700 -	-	- - -	395 914,098 2,496 110,264	
\$ 223,051	\$ 144,118	\$ 564	\$	52,546	\$ 293	\$ 3,058	\$ 1,770,356	
\$ 4,060 - - - - - 4,060	\$ - - -	\$ 564 	\$	1,445 - 508 - - 1,953	\$ -	\$ -	\$ 6,838 6,308 1,072 914,098 81 928,397	
\$ 218,991 218,991 223,051	\$ 144,118 144,118 144,118	\$ 564	\$	50,593 50,593 52,546	\$ 293 293 293	\$ 3,058 3,058 3,058	\$ 841,959 841,959 1,770,356	

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2013

	Rural		AGHWC	County Recorder's Records		Local
•	<u>Services</u>		Maint	Management	<u>t</u>	Option Tax
REVENUES:						
Property and other County tax	\$ 1,381,276	\$	-	\$ -	\$	344,272
Intergovernmental	56,512		-	-		-
Licenses and permits	75,041		-	<u>-</u>		-
Charges for service	665		-	5,708		-
Use of money and property	-		0.000	3		440.054
Miscellaneous			3,000			110,354
Total revenues	<u>1,513,494</u>		3,000	5,711		454,626
EXPENDITURES:						
Operating:						
Public safety and legal services	136,199		-	-		<b>H</b>
County environment and education	223,944		985	-		143,827
Roads and transportation	251,755		-	-		-
Governmental services to residents	3,588		-	763		~
Administration	5,530		-	-		-
Capital projects	<del></del>					392,626
Total expenditures	621,016		985	<u>763</u>		536,453
Excess (deficiency) of revenues						
over (under) expenditures	892,478		2,015	4,948		(81,827)
, , ,	,		•	·		, , ,
Other financing uses:						
Transfers out	(850,000)			<del>-</del>		
Excess (deficiency) of revenues over						
(under) expenditures and other						
financing uses	42,478		2,015	4,948		(81,827)
	72,410		2,010	<del>1</del> ,340		(01,027)
FUND BALANCES - Beginning of year	340,475		6,000	28,990		300,818
		_			_	
FUND BALANCES - End of year	\$ 382,953	\$	8,015	\$ 33,938	\$	218,991

	REAP <u>Fund</u>		Recorder's Electronic <u>Fees</u>		Jail Commissary <u>Fund</u>		Wellness <u>Fund</u>		Drainage <u>Districts</u>		<u>Total</u>
\$	-	\$		\$	, <del>,</del>	\$	-	\$	_	\$	1,725,548
,	127,537	·		·	-	,	-	•	_	•	184,049
	-		_		-		-		-		75,041
	-		5,715		-		_		-		12,088
	14		-		30,675		-		-		30,692
	<del>-</del>				k		4,047				117,401
	127,551		5,715		30,675		4,047				2,144,819
					00.407						
	_		 . 74.		33,127		_		-		169,326
	-		5,715		-		**		-		374,471
	-		-		-		-		702		251,755 5,053
	_		_		_		4,707		702		10,237
	148,000		-		_		4,707		•		540,626
	148,000		5,715		33,127		4,707		702		1,351,468
	140,000		0,7,10		,		4,707		104		1,001,400
	(20,449)		••		(2,452)		(660)		(702)		793,351
							W-141				(850,000)
	(20,449)		-		(2,452)		(660)		(702)		(56,649)
	164,567				53,045		953		3,760		898,608
\$	144,118	\$	_	\$	50,593	\$	293	\$	3,058	\$	841,959

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

			Count	y Of	ices
<u>ASSETS</u>	,		County <u>Recorder</u>		County Sheriff
<u> </u>					
Cash, cash equivalents and pooled investments County Treasurer Other County officials	S:	\$	- 56,453	\$	- 49,607
Receivables: Accounts receivable Property tax:			-		-
Delinquent Succeeding year Due from other goverments			-		-
Due nom other governments	TOTAL ASSETS	\$ =	56,453	\$	49,607
LIABILITIES					
Accounts payable Due to other governments Compensated absences		\$	56,453 -	\$	- 3,375 -
Trusts payable		•		-	46,232
	TOTAL LIABILITIES	\$	56,453	\$	49,607

### Schedule 5

<u>E911</u>	Joint Disaster <u>Services</u>	Τι	Brucellosis and Iberculosis radication	<u>Corporations</u>	<u>Townships</u>	<u>Schools</u>	Area <u>Schools</u>
\$ 580,085	\$ 28,686	\$	78 -	\$ 323,294	\$ 6,141 -	\$ 339,241 -	\$ 18,861 -
48,728	-		-	-	-	-	-
-	- - 3,873		1 3,405 6	5,925 13,698,613	127 293,578	6,338 14,653,220	356 823,251
\$ 628,813	\$ 32,559	\$ _	3,490	\$ 14,027,832	\$ 299,846	\$ 14,998,799	\$ 842,468
\$ 103,567 525,246 -	\$ 1,410 28,694 2,455	\$	3,490	14,027,832	\$ 299,846 - -	\$ 14,998,799	\$ 842,468
\$ 628,813	\$ 32,559	\$ _	3,490	\$ 14,027,832	\$ 299,846	\$ 14,998,799	\$ 842,468

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

<u> 4</u>	ASSETS		Co	County enservation Trust	County <u>Assessor</u>
Cash, cash equivalents and pooled in County Treasurer Other County officials Receivables: Accounts receivable	nvestments:		\$	1,045 - -	\$ 538,678 - -
Property tax: Delinquent Succeeding year Due from other governments				- - -	223 515,076 884
		TOTAL ASSETS	\$	1,045	\$ 1,054,861
<u>L1/</u>	ABILITIES				
Accounts payable Due to other governments Compensated absences Trusts payable			\$	1,04 <u>5</u>	4,406 1,029,877 20,578
		TOTAL LIABILITIES	\$	1,045	\$ 1,054,861

Agricultural Extension Education	Auto License and <u>Use Tax</u>	÷	Special Assessments	Advance <u>Tax</u>	<u>Total</u>
\$ 4,842 -	\$ 662,457 -	\$	5,561 -	\$ 106,125	\$ 2,615,094 106,060
-	-		_	-	48,728
90 208,978 -	** ** **		- -	-	13,060 30,196,121 4,763
\$ 213,910	\$ 662,457	\$	5,561	\$ 106,125	\$ 32,983,826
\$ 213,910	\$ 662,457 - -	\$	5,561 - -	\$ 106,125 - -	\$ 109,383 32,804,133 23,033 47,277
\$ 213.910	\$ 662,457	\$	5,561	\$ 106,125	\$ 32,983,826

## COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

	 County	Office	es
	County		County
ASSETS AND LIABILITIES	Recorder		<u>Sheriff</u>
Balances beginning of year	\$ 65,117	\$ .	52,154
Additions:			
Property and other County tax	-		-
E911 surcharge	-		-
State tax credits	-		-
Reimbursements	-		-
Office fees and collections	343,785		103,354
Auto licenses, use tax and postage	94,332		<b>-</b>
Trusts	<b>-</b>		1,018,242
Miscellaneous	158		<u>6</u>
Total additions	438,275	,	1,121,602
Deductions:			
Agency remittances:			
To other funds	186,031		_
To other governments	260,908		-
Trusts paid out			1,124,149
Total deductions	446,939		1,124,149
Balances end of year	\$ 56,453	\$	49,607

### Schedule 6

	<u>E911</u>	Joint Disaster Services	Tul	rucellosis and perculosis adication	<u>Corporations</u>	<u>Townships</u>	Schools	Area <u>Schools</u>
\$_	380,419	\$ 28,837	\$	3,550	\$ 14,302,086	\$ 323,304	\$ 15,427,821	\$ 853,051
	400.003	-		3,448	13,125,288	312,030	14,539,441	827,471
	190,863	-		- 176	649,849	16,131	737,520	40,774
	_	136,686		-	-	-	-	-
		-		-	-	-	-	•
	-	-		-	-	-	-	-
	-	Ľ.		-	-	-	-	-
_	649,237						-	
_	840,100	136,686	B-10-1-10-1	3,624	13,775,137	328,161	15,276,961	868,245
	591,706	132,964		3,684	14,049,391	351,619	15,705,983	878,828
	-	-		0,001	-	-		-, -,
-	591,706	132,964		3,684	14,049,391	351,619	15,705,983	878,828
\$	628,813	\$ 32,559	\$	3,490	\$ 14,027,832	\$ 299,846	\$ 14,998,799	\$ 842,468

## COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

	County Conservation <u>Trust</u>	County Assessor	Agricultural Extension <u>Education</u>
ASSETS AND LIABILITIES	<del></del>		
Balances beginning of year	\$1,045	819,923	\$ 218,324
Additions:			
Property and other County tax	-	518,653	210,124
E911 surcharge	-	-	<del></del>
State tax credits	-	24,394	10,456
Reimbursements	-	-	<b>~</b>
Office fees and collections	-	262	-
Auto licenses, use tax and postage	-	-	<del></del>
Trusts	-	-	ū
Miscellaneous	-		
Total additions		543,309	220,580
Deductions:			
Agency remittances:			
To other funds	=	<del>-</del>	-
To other governments	-	308,371	224,994
Trusts paid out		-	
Total deductions	Design of the control	308,371	224,994
Balances end of year	\$ 1,045	\$ 1,054,861	\$ 213,910

Auto License and <u>Use Tax</u>	Special <u>Assessments</u>	Advance <u>Tax</u>	Partial Payment <u>Fund</u>	Tax <u>Redemption</u>		<u>Total</u>
\$ 656,188	\$ 12,767	\$ 99,434	\$ 50	\$ -	\$_	33,244,070
-	32,495	106,295	-	778,480		30,453,725
_	-	-	_	_		190,863
-	_	-	-	-		1,479,300
-	-	<b>-</b>	-	-		136,686
-	_	_	<u></u>	<b></b>		447,401
8,565,510	_	-	_	-		8,659,842
-	-		-	₩		1,018,242
-	-	-	-	_		649,401
8,565,510	32,495	106,295	-	778,480	-	43,035,460
289,667	-	-	-	-		475,698
8,269,574	39,701	99,604	50			40,917,377
_		-		778,480		1,902,629
8,559,241	39,701	99,604	50	778,480	-	43,295,704
\$ 662,457	\$ 5,561	\$ 106,125	\$ _	\$ 	\$	32,983,826

### SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

	•	2013	 <u>2012</u>	 <u>2011</u>	 2010
REVENUES:					
Property and other County tax	\$	11,483,484	\$ 11,226,576	\$ 11,268,853	\$ 10,826,651
Interest and penalty on property tax		174,788	174,129	168,276	161,408
Intergovernmental		5,886,711	10,313,272	7,422,708	6,384,045
Licenses and permits		79,421	64,204	37,658	54,931
Charges for service		894,850	845,005	847,670	796,228
Use of money and property		252,078	223,309	218,487	233,464
Miscellaneous		. 833,772	573,788	356,317	382,279
Total	\$	19,605,104	\$ 23,420,283	\$ 20,319,969	\$ 18,839,006
EXPENDITURES:					
Operating:					
Public safety and legal services	\$	3,868,697	\$ 3,637,274	\$ 3,543,591	\$ 3,354,911
Physical health and social services		1,546,820	1,394,509	1,647,211	1,454,512
Mental health		1,451,357	5,024,991	4,323,831	3,647,255
County environment and education		910,928	845,837	981,994	1,115,010
Roads and transportation		3,860,466	3,885,452	4,371,424	3,945,493
Governmental services to residents		´ 610,668	611,380	559,997	592,845
Administration		2,775,666	2,749,286	2,670,332	2,572,225
Non-program		131,101	128,671	122,180	121,154
Debt service		326,124	303,426	299,438	299,907
Capital projects		3,173,294	5,146,511	2,002,381	915,872
Total	\$	18,655,121	\$ 23,727,337	\$ 20,522,379	\$ 18,019,184

Mod	peitik	l Accrual Basis	;					
 <u>2009</u>		<u>2008</u>		2007	<u>2006</u>	<u>2005</u>		<u>2004</u>
\$ 10,404,132	\$	10,079,422	\$	9,885,133	\$ 8,800,575	\$ 7,889,357	\$	7,412,239
145,270		130,642		148,757	130,505	118,907	-	123,785
6,824,410		6,086,157		5,727,522	6,480,923	6,022,435		6,373,929
38,111		71,291		68,963	73,193	74,018		66,950
794,444		800,920		849,239	883,848	973,789		905,309
312,897		509,770		608,468	448,982	253,939		156,225
480,648		350,122		365,097	281,346	259,546		1,088,472
\$ 18,999,912	\$	18,028,324	\$	17,653,179	\$ 17,099,372	\$ 15,591,991	\$	16,126,909
\$ 3,185,458	\$	3,019,224	\$	3,091,326	\$ 3,297,740	\$ 3,092,384	\$	3,160,480
1,530,701		1,386,321		1,601,856	1,609,077	1,511,227		1,411,784
4,313,628		4,291,623		4,022,761	3,857,419	4,051,923		3,648,067
919,729		958,068		648,474	653,939	626,551		513,364
3,883,815		3,769,465		3,846,746	3,497,777	3,466,473		3,475,049
566,725		553,806		499,305	745,395	482,318		537,526
2,585,350		2,464,761		2,527,710	2,225,882	2,221,108		2,022,641
128,107		348,817		107,441	97,637	96,247		83,210
-		3,095		179,376	193,889	198,258		751,945
3,108,318		841,774		601,809	1,435,809	1,149,229		1,171,399
\$ 20,221,831	\$	17,636,954	\$	17,126,804	\$ 17,614,564	\$ 16,895,718	\$	16,775,465

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2013

	CFDA Number	Agency or Pass- Through Number	Program <u>Expendi</u> tures
GRANTOR/PROGRAM:	Number	THOUGH HAIRBOL	<u>Experientics</u>
INDIRECT:			
United States Department of Justice:			
lowa Department of Justice: Crime Victim Assistance	16.575	VA-12-63	5 25,177
Chillie Alctili Wasiatatice	10.575	VA-12-00 (	20,177
Iowa Department of Public Safety:			
Governor's Alliance on Substance Abuse:			
Violence Against Women Formula Grants	16.588	VW-12-63	42,497
United States Department of Agriculture:			
lowa Department of Human Services:			
Human Services Administrative Reimbursements:			
State Administration Matching Grants for			
The Supplemental Nutrition Assistance Program	10.561	-	29,063
United States Department of Health and Human Services:			
lowa Department of Public Health:			
Immunization Cooperative Agreements	93.268	-	5,233
Public Health Emergency Preparedness	93.069	_	38,494
Tublic Health Effector Treparouness	00.000		
Community Transformation Grants and National Dissemination			
and Support for Community Transformation Grants	93.531	-	119,463
Iowa Department of Human Services:			
Refugee and Entrant Assistance - State Administered Programs	93.566	-	127
Child Care Mandatory and Matching Funds			
of the Child Care and Development Fund	93.596	-	6,769
Foster Care - Title IV - E	93.658	_	10,109
Children's Health Insurance Program	93.767	<del>-</del>	111

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2013

GRANTOR/PROGRAM:	CFDA <u>Number</u>	Agency or Pass- Through Number	Program Expenditures
INDIRECT: (Continued) United States Department of Health and Human Services: (Continued)			
lowa Department of Human Services: (Continued) Adoption Assistance	93,659	-	2,823
Medical Assistance Program	93.778	-	28,874
Social Services Block Grant	93.667	-	8,623
United States Department of Homeland Security: Federal Emergency Management Agency: Disaster Grants - Public Assistance	97.036	-	262,394
Emergency Management Performance Grants	97.042	-	32,176
Total			\$ <u>611,933</u>

<u>Basis of Presentation</u> - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Wapello County, lowa and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHERS MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Wapello County, lowa:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Wapello County, lowa, as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 10, 2014.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Wapello County, lowa's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wapello County, lowa's internal control. Accordingly, we do not express an opinion on the effectiveness of Wapello County, lowa's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item 13-II-B to be a material weakness.

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items 13-II-A and 13-II-C to be significant deficiencies.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wapello County, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### Wapello County, Iowa's Responses to Findings

Wapello County, Iowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Wapello County, Iowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, the communication is not suitable for any other purpose.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Wapello County, Iowa and other parties to whom Wapello County, Iowa may report including federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Wapello County, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa February 10, 2014

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM, ON INTERNAL CONTROL OVER COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133

To the Officials of Wapello County, Iowa

### Report on Compliance for Each Major Federal Program

We have audited Wapello County, Iowa's compliance with the types of compliance requirements described in the <u>U.S.</u> <u>Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that could have direct and material effect on its major federal program for the year ended June 30, 2013. Wapello County, Iowa's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Wapello County, Iowa's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Wapello County, Iowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of Wapello County, Iowa's compliance.

### Opinion on Each Major Federal Program

In our opinion, Wapello County, Iowa complied, in all material respects, with the types of compliance requirements referred to above that could have direct and material effect on its major federal program for the year ended June 30, 2013.

#### Other Matters

The results of our auditing procedures disclosed no instances of non-compliance which are required to be reported in accordance with OMB Circular A-133.

### Report on Internal Control over Compliance

The management of Wapello County, Iowa, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Wapello County, Iowa's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Wapello County, Iowa's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We noted no deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in the County's internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct non-compliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weaknesses in internal control over compliance, yet important enough to merit attention by those charged with governance.

Wapello County, Iowa's responses to the internal control over compliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Wapello County, Iowa's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

#### Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of Wapello County, lowa as of and for the year ended June 30, 2013, and have issued our report thereon dated February 10, 2014, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the financial statements as a whole.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa February 10, 2014

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

### Part I: Summary of the Independent Auditor's Results

- a. Unmodified opinions were issued on the financial statements.
- b. Significant deficiencies and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements.
- d. No material weaknesses in internal control over the major program was disclosed by the audit of the financial statements.
- e. An unmodified opinion was issued on compliance with requirements applicable to the major program.
- f. The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- g. The major program was CFDA Number: 97.036 Disaster Grants-Public Assistance
- h. The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- i. Wapello County qualified as a low-risk auditee.

### Part II: Findings Related to the Financial Statements

### INTERNAL CONTROL DEFICIENCIES:

13-II-A <u>Capital Asset Deletions</u> – During our review of capital assets, it was determined that the County does not have a written policy regarding the deletion of capital assets.

Recommendation – The County should adopt a policy that includes who has authority to delete an asset, when this can be done and what documentation should be maintained relating to the deletion.

Response – We will adopt a policy for capital asset deletions.

Conclusion - Response accepted.

13-II-B <u>Financial Reporting</u> — During the year ended June 30, 2013, it was determined that certain infrastructure added prior to July 1, 2012 were mistakenly omitted from the capital assets listing. The effects of these omissions are shown in Note 12 of the current year financial statements.

<u>Recommendation</u> – The County should maintain an updated listing of capital assets that reconciles to the audited financial statements.

Response – We will do so in the future.

Conclusion - Response accepted.

13-II-C <u>Expense Reimbursement</u> – During our review of expenses, one mileage reimbursement voucher did not include enough information to determine the amount of miles driven.

<u>Recommendation</u> – Expense reimbursement vouchers should be properly prepared and include all required elements.

Response - We will do so from now on.

Conclusion - Response accepted.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

### Part II: Findings Related to the Financial Statements (Continued)

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

### Part III: Findings and Questions Costs For Federal Awards:

### INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

### Part IV: Other Findings Related to Required Statutory Reporting

- 13-IV-A <u>Certified Budget</u> Disbursements during the year ended June 30, 2013 did not exceed the amounts budgeted.
- 13-IV-B <u>Questionable Expenditures</u> We noted no expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 13-IV-C <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- 13-IV-D <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- 13-IV-E <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be periodically reviewed to ensure the coverage is adequate for current operations.
- 13-IV-F <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- 13-IV-G <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- 13-IV-H Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of lowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 13-IV-I County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of lowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.
  - Disbursements during the year ended June 30, 2013 for the County Extension Office did not exceed the amount budgeted.
- 13-IV-J Emergency Management Budget -- During the year ended June 30, 2013, the budget for the Wapello County Emergency Management commission was over expended before a budget amendment was approved.

Recommendation -- The budget should be amended before expenditures exceed the budgeted amounts.

Response - We will do so from now on.

Conclusion – Response accepted.